**Sprint Spectrum** 

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in the world. You li enjoy crystal clear voice

High quality coverage available now

Additional coverage available during 1996

Striped areas indicate coverage over water

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Sprint Spectrum

#### **Sprint Spectrum**

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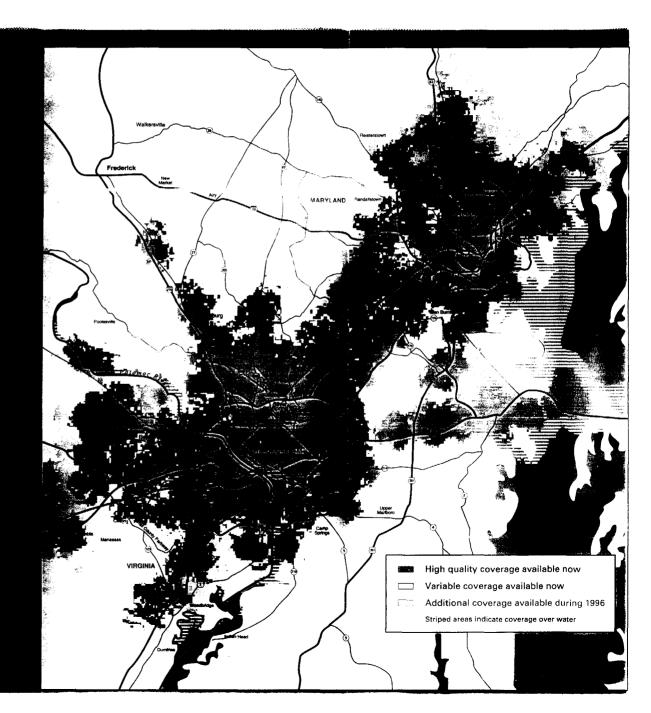
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COMMENTS OF PAGING NETWORK, INC. CMRS INTERCONNECTION CC DOCKET NO. 95-185 MARCH 4, 1996

## Appendix B



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#### Des

In our efforts to improve our network interconnection services, I am pleased to announce the introduction of a new plan which will support competitive interconnection rates in New York. Effective September 1, 1995, we are implementing the interior compensation arrangement which will compensate you for New York introLATA NYNEX originating calls that terminate on your network. We are pleased that this plan is now being implemented and look forward to future plans that will increase our mutual business.

Please find etteched, a competitionality of compensation process. This information includes the applicable New York P.S.C. 900 tartif references, compensation criteria and specific billing data information. I will be pleased to work with you to clarify any questions regarding this information and our requirements.

In addition, in order to essist you in initiating billing, we would be willing to provide measurement information in support of this process for the first three months of the plan as required.

I believe that this is a positive step in continuing our mutually beneficial business relationship. If you have any questions or need clarification regarding this information, please call me on 914-644-4791.

Sincersly,

Paul A. D'Alessio Account Manager

cc: J. Sullivan

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#### To: All Cellular Carrier/SMR Customers of New York Telephone

#### Parformance Regulation Plan (Overview of application to Type 2)

On August 18, 1995 the NY Public Service Commission (Commission) Issued its final order approving the Performance Regulation Plan (Plan) for New York Telephone Company.

Section IV(D)(2) of the Plan requires the Company to implement rate reductions designed to achieve an average rate of 2.59 cents per minute for type 2 interconnection. Section V(C)(4) of the Plan provides that "[a]ubject to the outcome of Case 94-C-0095, the Company shall implement by tariff effective [September 1, 1996] an interim compensation arrangement for calls terminating on cellular networks. The interim rate for compensation shall be the same as charged for Type 2 interconnection." (Case 94-C-0096 is the ongoing "Competition II" preceeding.)

#### Type 2 Rate changes

Prior to the outcome of the Plan, the Company had filed tariff amendments (Case 95-C-0363), to reduce Type 2 rates to the level initially agreed to in the Plan and to eliminate mileage sensitivity for calls originating on the mobile carrier's network and terminating on the Company's network.

On June 29, 1995 the Commission approved PSC 900 Tariff amendments effective July 1, 1995, that reduce the Type 2 intraLATA Transport No. 1 rate to 2.59 cents per minute for all mileage bands. That filling was approved on a temporary basis subject to any further reductions in the Type 2 price target that might be ordered by the Commission in its final review of the Plan. The Commission ordered no such further reductions for Type 2 interconnection. The tariff emendment approved by the Commission on June 29, 1995 and in effect since July 1, 1995 automatically results in compliance with the 2.59 cents/minute price target set forth in the Plan.

#### Mutual Callular Companyation

Effective September 1, 1985 the amendments to NYS PSC-900 Tariff Section 1 MM. 4b (2) (b) (pages 204,205) provide compensation to the Cellular Carrier on a per minute of use basis for all intreLATA two-way mobile service calls originated on the Company's network by a Company end-user and terminated on the Cellular Carrier's network to the Carrier's end-user over Type 2 interconnection arrangements. Compensation will be paid at the same Type 2 Transport No. 1 rate level as the Carrier pays the Company and will be based on the aggregate monthly applicable Company originated intraLATA usage rounded to the next full minute.

#### PSC 900 Tariff Language

#### MM.4.5.(2)(b)

The Company shall pay the Carrier on a per minute of use (MOU) basis, for all intraLATA two-way mobile service calls originated on the Company's network by the Company's and-user and terminated on the Carrier's cellular network to the Carrier's and-users. The MOU rate paid by the Company to the Carrier shall be the rate set forth in paragraph 5.d following, or the customer specific price paid by the Carrier to the Company for like service, whichever is lower. The MOU rate paid by the Company shall be applied to the sum of all applicable Carrier terminated conversation minutes in the bill period rounded to the next full minute. The Carrier shall render the Company a monthly bill providing the call details of all calls for which the Carrier seaks payment from the Company. The Carrier shall retain and the Company shall have the right to review all Carrier records supporting the bill rendered to the Company for calls terminated on the Carriers network.

#### MM.4.b.(2)(c)

The Carrier shall develop sufficient cell and bill detail, from which applicable Company originated usage can be determined. The Carrier shall maintain such information for a period of one year. Upon request from the Company or its authorized agent, Carrier shall make such cell and bill detail records available for sudit. The Carrier shall supply the data within 30 calendar days of the Company's request. Failure of the Carrier to demonstrate the accuracy and reasonableness of any bill rendered to the Company will entitle the Company to a refund or credit of such amount.

Mutual Caltular Compensation will be provided by NYNEX-New York to the Carrier/SMR only for:

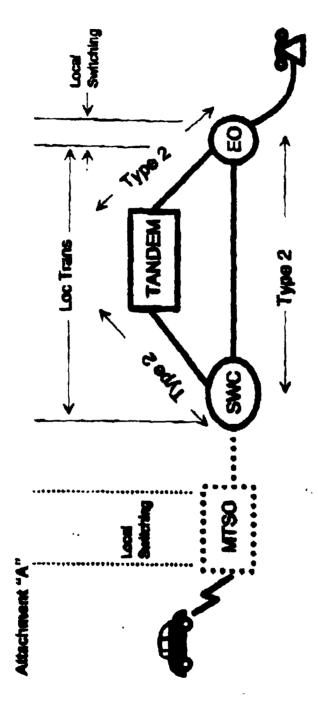
- 1. New York Telephone Company originated intraLATA calls on...
- 2. Type 2 facilities used for...
- 3. two-way mobile service at...
- 4. the same Type 2 Transport No. 1 rate paid by the Carrier to the Company.
- NYNEX-New York will not make compensation for calls that do not originate on its network. i.e. calls originated from an IXC, independent Telco, CLEC or another callular or wireless carrier.
- No compensation will be made for paging services or for calls terminated over Type 1 facilities.
- 7. Attachment "A" is a diagram of a generic Type 2 transported call and the rate/charge responsibilities of each of the parties

#### Cellular Carrier Requirements:

- 1. With the help of Account Management, setablish a Payment Information Record and a Billing Record (See Attachment "B") and submit it to the NYNEX-New York Cellular Administrator.
- 2. Establish a system to accurately measure NYT originated intraLATA calls for which compensation is owed.
  Out of bend signaling or separate trunk groups may need to be established for this purpose. NYNEX-New York will provide assistance to the extent that it can to establish this measurement system. Should the Carrier desire, NYNEX-New York will make its own measurements and make them available to the Carrier for the purpose of their compensation calculation. NYNEX-New York would agree to perform this measurement on behalf of the Carrier at no charge for the first three months of the plan. (September through November 1995)
- 3. Submit a monthly bill for compensation payment to:

NYNEX-New York Cellular Administrator Room 1010C 150 State Street Albany, New York 12207

- 4. Include sufficient call and bill detail to support the monthly bill.
  - identify Billing Feriod (Month)
    Amount of Bill by accountLATA
    Aggregate Minutes by accountLATA
- 5. Maintain billing detail records for a minimum of one year.
- Be prepared to demonstrate the reasonableness of the rendered bill should it differ from the Company's own measurement records.
- 7. Make call and billing detail available for audit.



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Air Tim	Air Time	Air Teme
MYDEX Parafficia Mutual Congenestion Local or Tell Revenues	Makes Companisation/ Locat+Transport 2 Rev.	\$0/ Type 2 Revenues
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#### Cellular Recriprocal Billing

#### Required Invoice Information

Bill Type Statement

Cellular / SMR Terminating Switched Access

Invoice Number

Unique to the company and month

Bill Date

Date invoice is prepared

Payment Due By

30 days after Bill Date with

Saturday, Sunday and Holiday consideration

Usage Dates

From mm/dd/yy To mm/dd/yy

Cellular Company Name, Address, City, ZIP Code Bill issuing company's return address

Contact Name

Bill-issuing person's name to call in case of questions

Contact Telephone Number and Ext. Bill-issuing person's tel. number

Customer Account Code

system

(if applicable)

NYNEX's account identifier in the Cellular billing

Minute quantity by LATA

Usage (billable units) listed by LATA. Most companies

will have data for only one LATA

Access Rate

The rate applied to usage to develop charges

(currently \$.0259)

Charge by LATA

The produce of Usage by LATA \* Access Rate

Total Access Charge

The sum of charges by LATA

Other Charges and Credits

Adjustments to prior period billing - support workpapers

may be requested

Invoice Total

The final amount due to the supplier from NYNEX

# Cellular Reciprocal Billing MAPS-90 Supplier Table Required Data Information

Com	pany	Name
-----	------	------

Street Address

City

State

ZIP Code

Federal Tax ID

Payment Method (select one only):

Check:

Remittance Street Address

Remittance City, State, Zip

Contact Name

Contact Tei Number

#### Wire Transfer:

Wire Transfer institution

Account Number

ABA Number

Institution Address

Institution City, State, Zip

Contact Name

Contact Number

COMMENTS OF PAGING NETWORK, INC. CMRS INTERCONNECTION CC DOCKET NO. 95-185 MARCH 4, 1996

# **Appendix C**

Appendix B

# AFFIDAVIT OF VIC JACKSON CONCERNING EXISTING LEC/PAGING CARRIER INTERCONNECTION AGREEMENTS

- 1. I, Vic Jackson, am employed as Director of Interconnection with Paging Network, Inc. ("PageNet").
- 2. In that capacity, I am responsible for all issues for PageNet subsidiaries that deal with the terms and conditions under which the paging facilities of those subsidiaries are interconnected with the public switched telephone network. I have negotiated interconnection terms and conditions with all of the Bell Operating Companies, and many of the largest independent local exchange carriers ("LECs") and interexchange carriers.
- It is May belief that the negotiated process that has led to the CMRS interconnection arrangements that currently are in effect is highly disadvantageous to paging carriers and other CMRS providers, which have no bargaining leverage with the LECs.
- 4. As a result of this inferior negotiating position, PageNet has had to accept interconnection arrangements that: A) are excessively priced, B) allow LECs to receive double -- and sometimes triple -- compensation for the same facilities, and C) unreasonably discriminate against paging carriers.
- 5. The unreasonable and discriminatory nature of these interconnection agreements is summarized in the spreadsheets that are attached to this Affidavit. Briefly, these spreadsheets show the following:

- -- LEC pricing practices for the tandem/MTSO link vary from LEC to LEC and reflect no rational pattern:
  - \* New York Telephone provides the link at no charge, and Ameritech has proposed to do the same
  - \* the majority of LECs impose a monthly flat rate
  - \* several LECs impose a monthly rate <u>and</u> a per-minute of use rate for local exchange services -- these charges range from \$.002 to \$.0142
  - \* as discussed in these comments, any charge imposed for sending local exchange traffic over this facility is unreasonable, because the LECs already are fully compensated for this segment by the originating end user
- -- To date, no LEC has agreed to compensate PageNet for the costs it incurs in terminating traffic that originates on the LEC network
- -- A number of LECs have refused to provide to PageNet the same interconnection rates and/or terms that they provide to cellular carriers.
- -- LEC rates for activating NXX codes vary from \$0 to \$29,000.
- 6. These pricing practices, and others identified in the attached spreadsheets, impose excessive costs on PageNet and unreasonably discriminate against paging carriers. As such, they are profoundly anticompetitive.
- 7. I swear under oath that the information contained herein, and the discussion of such information that appears in the attached Comments of Paging Network Inc., are true and correct to the best of my knowledge, information and belief.

vic Jackson

Sworn before me this 1st day of march 1996

Public Notary

#### Sheet1

Summary of current paging interconnection as of March 1, 1996.  A Paging interconnection currently consists of type 1 (End Office), and type 2A (Tandem) connections.  Type 2B (High volume, single end office connection) is not currently economically viable for paging.  Currently, both type 1 and type 2 interconnection use MF trunk signaling over DS-1 facilities almost exclusively.  B Paging carriers currently do NOT receive compensation for terminating traffic from any local exchange carrier.  In all cases, paging carriers must pay the local exchange carrier to receive calls to paging numbers.  C. Nynex in New York is currently compensating cellular carriers (but NOT paging carriers)  for terminating calls from the local exchange.  D. Nynex, Bell Atlantic, Pacific Bell, US West, GTE, Sprint/MAT, SNET and other independents  will NOT provide the same interconnection to paging carriers as that provided to cellular carriers.  E. All RBOC's offer some form of Type 2A (tandem) interconnection for both local and LATA wide calling.  In most cases, callers are charged the local flat or measured rate for calls to paging numbers.  F. The paging carrier pays a measured usage charge for type 2 calls originating outside the local exchange area.  (And in some cases, within the local exchange area.)  G. Except in New York, paging carriers must pay monthly trunk charges to be able to receive paging call traffic.  H. Paging carriers have to pay the local exchange carrier for activating NXX codes everywhere except New York and the Ameritech states.  NXX charges vary from approximately \$2000 to \$30,000 for activating each NXX code.  I. GTE, Sprint/MAT and other independent local exchange carriers have proposed or are currently charging paging carriers a measured rate usage charge as well as trunk and other charges for local exchange calls that are terminated on paging numbers.  J. All local exchange carriers have proposed charges for CCS/SS7 signaling.  These charges are not based on mutual compensation principles and can include	Th	is 5 page report was prepared by Paging Network, Inc.
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L. Bellcore charges a copyright fee for assignment of Common Language Location Identifier (CLLI) codes		
duly assigned CLLI codes of paging switches.		

#### Sheet1

Paging Network, Inc. 3/01/96				
Prices listed are averages of price ranges to	aken from published or	proposed tariffs and agreements		
	NYNEX	AMERITECH	SOUTHWESTERN BELL	
Refer to Notes listed below by number	Notes 1,4,9,10,13	Notes 1,3,5,6,11,12	Notes 1,3	
	NY	OH,IL,WI,MI,IN	TX,OK,MO	
Type 1 Trunks (DS-1) ( 0 mi)	0	\$125	\$100	
Type 1 Numbers (100 Block)	0	\$8.00	\$8.50	
Type 2 Trunks (DS-1)( 0 mi)	0	\$125 ( Note 16)	\$930	
Type 2 Local (Usage/Min)	0	0 (Note 15)	0	
Type 2 LATA-wide (Usage/Min)	0	\$0.022/min	\$0.045/min	
SS7 (A link pairs, 10 ml)	Not offered	See note 16	Not offered	
SS7 Usage	Not offered	See note 16	Not offered	
NXX Code Establishment Charge	No chgs for NXX's	Chgs for NXX's being eliminated	\$6400/NXX	
<u> </u>				
Notes:				
1. LATA-wide calling is defined as Land-to-				
2. Currently only Type 1 interconnection is a				
<ol><li>Charges are made to the paging carrier f</li></ol>				
4. This LEC will NOT offer Paging Carriers				
The Cellular interconnection is more favor				
		charging the paging carrier the Type 2 measure	ed rate.	
6. Interconnection negotiations for revised p				
7. Trunk connections to both a "local" tande				
8. Callers are not charged any local measured rate for Type 2 calls				
9. This LEC charges callers the local measured rate for all type 2 calls delivered to paging carriers.				
10. There is no charge to the paging carrier for type 2 trunks.				
11. Billing option 1 charges the paging carrier the land-to-mobile access rate. (approx. \$0.045/minute)				
12. Billing option 2 charges the caller the lo				
		obile calls. This compensation is not available t	o paging carriers.	
14. This LEC is demanding that new interconnection agreements include charges to the paging carrier				
for both local and LATA calls delivered to paging carriers.				
		ng rate (approx. \$006/min) for all calls termina		
16. Ameritech has proposed delivering all lo	ocal exchange traffic to	CMRS carriers at no charge to the CMRS carr	rier.	

Paging Network, Inc. 3/01/96			
Prices listed are averages of price ranges ta	ken from published or propo	osed tariffs and agreements	
	BELLSOUTH	US WEST	PACIFIC BELL
Refer to Notes listed below by number	Notes 1,3,8	Notes 1,3,4,7	Notes 1,3,4,5,6
	FL,NC,SC,GA,LA,AL	AZ,OR,WA,MN,CO	CA
Type 1 Trunks (DS-1) ( 0 mi)	\$500	\$375	\$250
Type 1 Numbers (100 Block)	\$0.50	\$15	\$0.50
Type 2 Trunks (DS-1)( 0 mi)	\$500	\$375	\$250
Type 2 Local (Usage/Min)	0	0	\$0.01/call
Type 2 LATA-wide (Usage/Min)	\$0.077/min	\$0.09/min	\$0.01/call
SS7 (A link pairs, 10 ml)	\$934	Not offered	Not offered
SS7 Usage	\$500	Not offered	Not offered
NXX Code Establishment Charge	\$2900/NXX	\$8700/NXX	\$15,000 to \$30,500/NXX
Notes:		,	
<ol> <li>LATA-wide calling is defined as Land-to-N</li> </ol>	Mobile calls from this LEC's e	end offices only.	
<ol><li>Currently only Type 1 interconnection is a</li></ol>	vailable from this local exch	ange carrier.	
3 Charges are made to the paging carrier for	or both local and LATA calls	delivered to paging carriers.	
<ol> <li>This LEC will NOT offer Paging Carriers the state of the</li></ol>	he same interconnection ter	ms as Cellular Carriers.	
The Cellular interconnection is more favor	able and less costly than th	at offered to Paging Carriers.	
<ol><li>This LEC charges callers the local measu</li></ol>	red rate in additon to chargi	ng the paging carrier the Type 2 r	measured rate.
6. Interconnection negotiations for revised p	aging interconnection are cu	urrently underway with this LEC.	
7. Trunk connections to both a "local" tandem and a "toll" tandem required.			
8. Callers are not charged any local measured rate for Type 2 calls			
9. This LEC charges callers the local measured rate for all type 2 calls delivered to paging carriers.			
10. There is no charge to the paging carrier for type 2 trunks.			
11. Billing option 1 charges the paging carrie	er the land-to-mobile access	rate. (approx. \$0.045/minute)	
12. Billing option 2 charges the caller the loc			
13. Compensation of \$0.0259/minute is paid	for cellular land-to-mobile c	alls. This compensation is not ava	ailable to paging carriers.
14. This LEC is demanding that new intercor	nnection agreements include	e charges to the paging carrier	
for both local and LATA calls delivered to	paging carriers.		
15. Ameritech has proposed paying the acce	ess terminating switching rate	te (approx. \$006/min) for all calls	terminated to CMRS carriers.
16. Ameritech has proposed delivering all lo	cal exchange traffic to CMR	S carriers at no charge to the CM	RS carrier.

#### Sheet1

Paging Network, Inc. 3/01/96	, , , , , , , , , , , , , , , , , , , ,		,	
Prices listed are averages of price ranges	aken from published or proposed	d tariffs and agreement	ts	
	BELL ATLANTIC	NET	SNET	
Refer to Notes listed below by number	Notes 1,3,4,5,6	Notes 1,4,9	Notes 1,3,4,6,7	
	MD,VA,PA,WV,NJ	MA	CN	
Type 1 Trunks (DS-1) ( 0 mi)	\$125	\$150	\$150	
Type 1 Numbers (100 Block)	\$14.00	Not listed	\$52.00	•
Type 2 Trunks (DS-1)( 0 mi)	\$125	\$150	\$150	
Type 2 Local (Usage/Min)	\$0.00	\$0.002/min	\$0.0142/min for both type 1 and ty	pe 2
Type 2 LATA-wide (Usage/Min)	\$0.01/Call + \$0.012/min	\$0.002/min	\$0.06/min	
SS7 (A link pairs, 10 ml)	Rate not specified	Not offered	Not offered	
SS7 Usage	Rate not specified	Not offered	Not offered	
NXX Code Establishment Charge	\$4500/NXX	\$6,000	\$5,000	
Notes:				
1. LATA-wide calling is defined as Land-to-				
2. Currently only Type 1 interconnection is				
3. Charges are made to the paging carrier	for both local and LATA calls del	ivered to paging carrie	rs.	
4. This LEC will NOT offer Paging Carriers the same interconnection terms as Cellular Carriers.				
The Cellular interconnection is more favor				
5. This LEC charges callers the local meas				
6. Interconnection negotiations for revised		ntly underway with this	LEC.	
7. Trunk connections to both a "local" tandem and a "toll" tandem required.				
8. Callers are not charged any local measured rate for Type 2 calls				
9. This LEC charges callers the local measured rate for all type 2 calls delivered to paging carriers.				
10. There is no charge to the paging carrier for type 2 trunks.				
11. Billing option 1 charges the paging carrier the land-to-mobile access rate. (approx. \$0.045/minute)				
12. Billing option 2 charges the caller the lo				
13. Compensation of \$0.0259/minute is paid for cellular land-to-mobile calls. This compensation is not available to paging carriers.				
14. This LEC is demanding that new interconnection agreements include charges to the paging carrier				
for both local and LATA calls delivered to paging carriers.				
15. Ameritech has proposed paying the acc	cess terminating switching rate (a	approx. \$006/min) for a	all calls terminated to CMRS carriers.	
16. Ameritech has proposed delivering all I	ocal exchange traffic to CMRS c	arriers at no charge to	the CMRS carrier.	

Paging Network, Inc. 3/01/96		!	
Prices listed are averages of price range	s taken from published or propo	sed tariffs and agreements	
	GTE	SPRINT/MID ATLANTIC TELECOMM	SPRINT/CENTEL
Refer to Notes listed below by number	Notes 1,3,4,6,14	Notes 1,2,3,4,6,14	Notes 1,2,4
	CA,FL,OH,OR,WA	NC	NV
Type 1 Trunks (DS-1) ( 0 mi)	\$125	\$150	\$125
Type 1 Numbers (100 Block)	\$13.00	\$24.00	\$24.00
Type 2 Trunks (DS-1)( 0 mi)	\$125	\$150	Not offered
Type 2 Local (Usage/Min)	\$0.005/min	0	Not offered
Type 2 LATA-wide (Usage/Min)	\$0.035/min	\$0.12/min	Not offered
SS7 (A link pairs, 10 ml)	Rate not specified	Not offered	Not offered
SS7 Usage	Rate not specified	Not offered	Not offered
NXX Code Establishment Charge	\$4,600	\$2,680	\$2,680
Notes:			
<ol> <li>LATA-wide calling is defined as Land-</li> </ol>			
2. Currently only Type 1 interconnection			
3. Charges are made to the paging carrie			
4. This LEC will NOT offer Paging Carrie			
The Cellular interconnection is more fa			
		ng the paging carrier the Type 2 measured rate.	· <del>-  </del> · · · · · · · · · · · · · · · · · ·
6. Interconnection negotiations for revised paging interconnection are currently underway with this LEC.			
7. Trunk connections to both a "local" tandem and a "toll" tandem required.			
8. Callers are not charged any local measured rate for Type 2 calls			
9. This LEC charges callers the local measured rate for all type 2 calls delivered to paging carriers.			
10. There is no charge to the paging carrier for type 2 trunks.			
11. Billing option 1 charges the paging carrier the land-to-mobile access rate. (approx. \$0.045/minute)			
12. Billing option 2 charges the caller the local measured rate for paging calls.			
13. Compensation of \$0.0259/minute is paid for cellular land-to-mobile calls. This compensation is not available to paging carriers.			
14. This LEC is demanding that new interconnection agreements include charges to the paging carrier			
for both local and LATA calls delivered to paging carriers.  15. Ameritech has proposed paying the access terminating switching rate (approx. \$006/min) for all calls terminated to CMRS carriers.			
			ino carriers.
<ol><li>Ameritech has proposed delivering a</li></ol>	iii local exchange traπic to CMRS	S carriers at no charge to the CMRS carrier.	

COMMENTS OF PAGING NETWORK, INC. CMRS INTERCONNECTION CC DOCKET NO. 95-185 MARCH 4, 1996

# **Appendix D**

# Jubon Engineering, P. C.

3816 Winters Hill Drive

Atlanta, Georgia 30360-1331

Telephone: 770-828-0120 Fax: 770-828-0108

#### AFFIDAVIT

County of DeKalb	)
State of Georgia	) ss: )
Jan David Jubon, being first	duly sworn, says
-	onal engineer registered and/or licensed in Georgia, the other states to practice electrical engineering;
	nuously employed in the field of telecommunications as an ractice of telecommunications related electrical engineering
that his credentials a Commission (FCC) in Washir	re a matter of record with the Federal Communications agton, D.C.;
	nnical Memorandum" dated 28 February 1996, addressed to in matters in FCC Docket 95-185, was prepared by him;
that the "Technical Me	emorandum" was prepared at the request of PageNet;
that he is familiar "Technical Memorandum"; an	with the material contained within the aforementioned
"Technical Memorandum" are given without duress,	opinions and conclusions expressed in the attached true and correct by his personal knowledge, and are freely
by: Jan David Jubon, P.E.	

Subscribed to and sworn before me this First day of March 1996.

Notary Public (SEAL)

### Jubon Engineering, P. C.

3816 Winters Hill Drive Atlanta, Georgia 30360-1331

Telephone: 770-828-0120 Fax: 770-828-0108

#### TECHNICAL MEMORANDUM:

To: PageNet

Dated: 28 February 1996

From: Jan David Jubon, P. E.

Re: FCC Docket 95-185 - Mutual/terminating compensation for paging carriers;

Discussion of adverse allegations to: Paging is an exchange service,

Paging switches are end offices, PSTN and paging traffic terminate identically

#### Introduction1:

Since the issuance of the Second Report and Order in FCC Docket 93-252<sup>2</sup>, a number of incumbent wireline telephone companies<sup>3</sup> have adamantly maintained that wireless paging service providers are not entitled to compensation for the traffic which they terminate from other carriers in the PSTN. Some of the justifications include representations that paging carriers do not provide public telecommunications exchange services, statements that neither paging carriers nor paging carriers' "paging terminals" provide switching services and claims that paging messages terminate at the provider's "paging terminal", not with the paging provider's end users.

These assertions are simply wrong. Some background is appropriate to demonstrate how incorrect such statements really are.

The material presented in this "Technical Memorandum" addresses several of the issues under consideration in FCC Docket 95-185 as regard FCC licensed CMRS paging carriers. The material was originally prepared on behalf of an ad-hoc consortium of PageNet and other paging carriers. Various portions were presented as components of pre-filed direct and rebuttal testimony in a local regulatory proceeding during mid 1995. The original "Q and A" format and several component parts have been edited to provide a more report-like presentation.

<sup>&</sup>lt;sup>2</sup> 9 FCC Rcd 1411 (1994)

<sup>...</sup> and a number of state regulators as well ...

Technical Memorandum - PageNet Adverse allegations, terminating compensation, FCC Docket 95-185 28 February 1996 - Page 2 of 8

#### Paging as an exchange service:

From the "beginning", common carrier paging<sup>4</sup> has been provided as a public, FCC licensed, common carrier, exchange level service. Private carrier paging and two-way services<sup>5</sup> have more recently been combined with common carrier paging and two-way services under the aegis of Commercial Mobile Radio Service (CMRS)<sup>6</sup>. In this same action which created the CMRS, the Commission strongly re-stated that CMRS paging and the other CMRS services were, indeed, public exchange telecommunications services.

Wireless/CMRS local service providers<sup>7</sup>, competitive wireline local service providers, incumbent I-LECs, and the RBOC LECs all offer local exchange services which, except for loop technology are generically interchangeable. Accordingly, no wireless-wireline-incumbent-telco differentiation should exist in the rate or compensation structures utilized between these local service providers. Terminating compensation rate structures should be specified for end office switching, local transport, transport termination functions, and direct trunked and tandem switched transport in a manner similar, but not necessarily identical to FCC prescriptions for access services. Any appropriately interconnected wireless carrier<sup>8</sup> is entitled to per call, call duration, and provided-transport-distance based compensation for traffic terminated by that carrier regardless of the character of the traffic.

<sup>47</sup> CFR Part 22

<sup>&</sup>lt;sup>5</sup> 47 CFR Part 90

<sup>&</sup>lt;sup>6</sup> 9 FCC Rcd 1411 (1994)

Wireless/CMRS providers include paging carriers, cellular carriers, SMR/ESMR providers, PCS providers, and conventional two-way providers.

Actually, any exchange service provider connected in the traditional heirarchal network configuration.

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PageNet is referred to Counsel for a more exhaustive summary of the regulatory citations and precedents establishing and justifying exchange service provider status for CMRS paging services.

#### Paging switchgear performs true PSTN end office switching functionality:

A very brief history of paging services and switchgear provides a springboard for understanding how allegations as to end office functionality might surface.

Many years ago, paging "terminals" were terribly simplistic devices which essentially automatically answered a single party telephone line served from a telephone company end office. The line was answered any time it rang. The caller generally then transmitted the identity of the desired paging customer by dialing "end-to-end" on the answered circuit using DTMF/(TouchTone®) signals. With the use of "end-to-end" dialing, calls were considered complete when the paging terminal answered the line. Later systems began to employ the then newly available DID capabilities offered by telephone companies to identify the called pager. In both cases, a caller's dialed digits were translated into an elementary, encoded alerting signal causing a beep, or beep with the caller's voice message to be transmitted by the paging radio base station. In many cases, the paging equipment did not even check for dialed digit validity. Such is not at all the case with today's paging switchgear.

Paging call control and switching has evolved to the point that a single paging switching system may control calls to tens or even hundreds of thousands of customers using any one of tens to hundreds of independent service regions and radio channels. Customers in any service region and on any radio channel may be addressed through any PSTN-connecting trunk group. Customers may even interact with the paging switch to enable/disable advanced user features and vertical services so that calls are completed to the customer's choice of functions and services, including the forwarding of calls to other PSTN addresses.

Because of the complexity of the switching and network services provided by current paging switches, SS#7 interfaces with the PSTN are being perfected by several vendors, DS-1 interface with the PSTN is the norm for many modest to large operators, and advanced call and digital message forwarding techniques are commonplace. Most

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important, however, is that as noted above, each paging receiver/user is uniquely identified by its own, individual world telephone number which allows that pager's end user, on whatever radio channel(s) and within whatever service region(s) the end user equipment operates, or via other paging switch-based vertical services, to be individually addressed and communicated with through the paging switching machine.

Claims that a state of the art paging "terminal" is not a "switching machine" in the PSTN are countered by the following citations from what are normally regarded as fairly reliable sources ...

One definition for "switching" is provided by Bell Telephone Laboratories in its text *Engineering and Operations in the Bell System*, (1977), at page 690, as being "... the process of connecting together appropriate lines and trunks to form a desired communications path between two station sets [subscriber units]. Included are all kinds of related functions such as sending and receiving signals, monitoring the status of circuits, translating addresses to routing instructions, alternate routing, testing circuits for busy condition, and detecting and recording troubles". All of PageNet's paging switchgear provides functionality which conforms to this definition.

A more recent summary definition of network end office functionality may be drawn from Bellcore's *BOC Notes on the LEC Networks - 1994*, SR-TSV-002275, Issue 2, April 1994 at section 4.1.3.1. It states ...

End office switching systems provide access to the Message Telecommunications Service (MTS) network. A ... user can originate <u>or</u> receive communications to <u>or</u> from the network via an end office. [emphasis added]

Further, it can be demonstrated that paging switchgear, and more particularly PageNet's switches, meets the relevant and necessary technical and operational specifications for network end office functionality as published in *Notes* ... - 1994, Section 6, and in Bellcore's extensive document/specification *LATA Switching Systems Generic Requirements (LSSGR)*, FR-NWT-000064.

In a limited number of instances, advanced, but still comparatively inefficient forms of end-to-end signaling are employed to conserve numbering resources, notably with 800/888 toll free pager addresses.